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Chapter Five Utilities

3 Introduction

4 Utilities, as defined here<u>in</u> and for purposes of the plan, include all lines and 5 facilities used to distribute, collect, transmit, or control electric power, natural gas, 6 petroleum products, information (telecommunications), water, and sewage. Most 7 utilities in Whatcom County are operated by special-purpose districts, <u>and</u>-private 8 companies, or <u>are extended</u> by cities. The <u>eCounty's responsibility for utilities</u> 9 provided by other agencies ranges from regulating <u>land</u> their use of land to 10 managing their activities in public rights-of-way.

11 Electricity power, natural gas, petroleum, and some other utilities treated herein are inherently regional and are regulated directly and indirectly at several levels, 12 13 including by the Washington Utilities and Transportation Commission (WUTC) and 14 the Federal Energy Regulatory Commission (FERC). Changing regulations at At 15 every level, changing regulations affect the way utilities will be managed through 16 the planning period. Changes in the utility marketplace, together with new and 17 varying utility needs, can be expected to affect the way other utilities are marketed, 18 transmitted, and used.

19 Purpose

20 This section contains policies to guide Whatcom County in reviewing private utility 21 development proposals and, regional transmission proposals, and in reviewing and 22 regulating utility services and facilities provided by other public agencies and the 23 private sector. This section also provides a general framework for utility-specific 24 comprehensive plans including those prepared by entities other than Whatcom 25 County. The cities, Puget Sound Energy, Cascade Natural Gas, Public Utility District 26 No. 1 (Whatcom PUD) and other special-purpose districts are encouraged to use the Whatcom County Comprehensive Plan in preparing their own plans and capital 27 28 improvement programs.

It is the intent of this plan to support <u>providers of electricity power</u>, natural gas,
petroleum, telecommunications, and other <u>utilities providers</u> in fulfilling their "public
service obligations" required by state law to provide service on demand to existing
and future customers. It is also the intent of this plan to minimize any negative
effects resulting from the provision of that service on the residents, infrastructure,
and the environment of the county.

35 <u>Consistency with Process</u>

36 In March 1991, a Utilities Planning and Advisory Committee (UPAC) was formed in

37 response to the requirements of GMA to address utility issues with the exception of

38 water, sewer, and solid waste issues. The committee was comprised of

- 39 representatives from electric power purveyors, Cascade Natural Gas, Whatcom
- 40 PUD, Whatcom County Planning Division, City of Bellingham, the small cities, and

citizen groups. A list of UPAC members and their represented groups is located at
 the beginning of this plan.

3 Unlike most other GMA committees, members were not appointed by the County Executive; instead they are appointed by the County Council. The committee is 4 5 comprised of a mix of utility-industry professionals and private citizens who have conscientiously attended meetings whenever called. The first meeting of the UPAC 6 7 was in April 1991. The committee met monthly for approximately one and one-half 8 years, then directed county staff to prepare a draft utility chapter for the GMA Comprehensive Plan. Since then, the UPAC members have met when called 9 10 together for review of subsequent drafts of the chapter, and have been consulted individually on industry-specific issues and guestions. Regulations imposed at the 11 12 state and federal levels and their impact on local jurisdictions' ability to plan were, 13 perhaps, the most difficult issues the committee had to deal with. Of recent note, 14 UPAC was reconvened in 2000 from a request by County Council to look at transmission pipeline siting issues, and has been actively involved in the 2002 15 16 update to the utility chapter.

- 17 The coordination requirements of the GMA were complied with in the process of
- 18 producing this chapter. Many of the main purveyors of utilities as defined in this

19 chapter contributed to the process by providing information and sample plans and

- 20 by participation in the process itself.
- 21 Documents submitted by Cascade Natural Gas, Puget Sound Energy, (formerly
- 22 Puget Sound Power & Light), and Qwest (formerly US West) as models for this
- chapter were used in preparing this document; these and other references
 consulted are listed in the bibliography for this chapter. The *Draft GMA Electrical*
- 25 *Facilities Plan*, Puget Sound Power & Light Company Inc., September 1992, and the
- 26 *Natural Gas and Hazardous Liquid Pipeline Background Report,* October 2001, were
- 20 Natural Cas and Hazardous Liquid ripenne Background Report, October 2001, were
- 27 particularly useful.
- 28 Reason for change: Omitting outdated information.

GMA Goals and, Countyw-Wide Planning Policies, and Visioning Community Value Statements

The goals, policies, and action plans in this chapter contribute to achiev<u>ingement of</u>
several of the GMA planning goals, including those considering urban growth,
reduction of sprawl, open space and recreation, and public facilities and services.
The chapter has been written to satisfy those goals while also meeting the intent
and requirements of the County<u>w</u>-Wide Planning Policies (CWPP) and general
guidelines of Visioning Community Value Statements.

Although CWPPs do not address all utilities as defined in this chapter as a separate category, various types of utilities are addressed within a number of sections.
Specifically, the policies encourage sharing of corridors for utilities, trails, and other transportation rights-of-way. The CWPPs also call for cities to develop plans, in cooperation with existing water purveyors and other municipal corporations providing water or sewer services, affording urban-level water and sewer services

within their Urban Growth Areas (UGAs). The interlocal agreements specified in the 1 2 policies must address reasonable criteria for annexation and ensure adequate 3 services including water and sewer utilities. Within Urban Growth Areas this will 4 comply with what has been adopted. The CWPPs specify that cities will not extend 5 water and sewer utilities without an adopted program for annexation and an adopted Capital Facilities Plan. Exceptions may be made in cases where human 6 7 health is threatened. The CWPPs require that if water extensions are made, they must be consistent with the service area boundaries and other provisions of the 8 9 Coordinated Water System Plan. Outside of Urban Growth Areas, cities and other public and private utilities may extend water only at rural levels of service. If rural 10 11 levels of service are extended, availability of pipeline capacity to meet local supply 12 needs shall not be used to justify development counter to county-wide land development patterns and shall not be considered in conversions of agriculture 13 land, forestry, or rural lands. These and other water quantity and quality issues 14 15 covered in the CWPPs are addressed directly and supported in the goals, policies, 16 and action plans of this chapter.

17 The Growth Management Act, in conjunction with CWPPs, as presently adopted, 18 clearly identifyidentifies the County in a decision-making role when it comes to 19 utility provisions. This is implemented through the County's power-authority to set 20 urban growth boundaries granted by the Growth Management Act and can be 21 specified through the Interlocal Agreements assigned in the CWPPs. It should be 22 noted that the CWPPs are locally adopted and could be subject to change in the 23 future.

24 Visioning Community Value Statements do not directly or indirectly address or
 25 identify the importance of utilities of any kind. Growth Management goals and
 26 County-Wide Planning Policies will be served by adoption of this chapter and

- 27 implementation of its goals, policies, and action plans.
- 28 Reason for change: Omitting outdated information.

29 **GMA Requirements**

30 The Growth Management Act mandates that counties required to plan under the act adopt comprehensive plans including "a utilities element consisting of the general 31 32 location, proposed location, and capacity of all existing and proposed utilities, 33 including, but not limited to, electrical lines, telecommunication lines, and natural 34 gas lines." The utilities element will include maps illustrating existing and proposed 35 facilities and define goals and policies concerning those facilities and future proposed locations for utility facilities and corridors. By future proposed locations, it 36 is the interpretation of Whatcom County that "proposed" means projects that have 37 been submitted to the appropriate Whatcom County agency seeking permits or 38 39 approval. See **Map** 115-1, which shows existing and planned electrical facilities; 40 Map <u>125-2</u>, natural gas facilities; and Map <u>135-3</u>, communications facilities.

This plan does not address all the issues regarding energy or energy policy. As required by GMA, this plan addresses only those issues that are considered utility issues of Whatcom County. Therefore, this document does not address coal, 1 automotive-oriented, or other non-utility energy issues except with regard to 2 transmission corridors.

3 Whatcom County is not a municipal purveyor of electric power or water. While this chapter of the comprehensive plan does thoroughly addresses provision of electric 4 5 power and other utilities by private and public purveyors, the chapterit does not address water supply other than as might be provided by Whatcom PUD or through 6 7 other various water districts, associations, or private wells with one or more 8 connections. Water supply and coordination affected by these organizations or 9 parties is largely addressed in the Whatcom County Coordinated Water System Plan 10 (CWSP). Maps showing locations of water purveyors' pipelines and service areas, of 11 water purveyors and locations of existing sewer system areas, are adopted as they 12 presently exist or are modified.

13 Background Summary

Whatcom County is in a special situation due to its unique location between Canada and major <u>utility</u> users of <u>utility</u> services to the south. This creates a situation where utility services move through Whatcom County for the<u>ir</u> product<u>s</u> to reach from the source to the destination. Whatcom County can be viewed as a gateway for utilities entering from Canada to reach demand elsewhere. This is especially true for natural gas, petroleum products, and electricity.

20 Utility services in Whatcom County are provided by a number of private and public 21 utility operators. The main purveyor of electrical power within Whatcom County is 22 Puget Sound Energy, but there are other providers as well, notably Whatcom PUD_{τ} and the cities of Blaine and Sumas. Cascade Natural Gas provides natural gas for 23 24 the county; however, there are locations throughout the county were natural gas is 25 not available. Such locations have to rely on electricity, propane, or other means to 26 meet their energy needs. Telecommunications are provided by multiple telephone, cable television, internet, and carriers (telephone), AT&T Broadband (cable 27 28 television), and a number of wireless communication companies. Water is obtained 29 from private and public systems. Sewage treatment is primarily by septic system in 30 the unincorporated areas of the County. There are areas of the County where consumers have the choice between multiple providers of the same utility service. 31 32 Whatcom County supports free market competition for services, when such 33 competition benefits the County consumers.

34 Whatcom County strongly encourages utilities to develop in a safe and rational 35 manner based on the demand requirements of development consistent with the 36 County Comprehensive Plan.

The 20-Year Capital Facilities Plan (Appendix E) provides additional information relating to water systems, sewer systems, and solid waste management.

1 Issues, Goals, and Policies

2 Locational Criteria for Siting Utilities

3 County-Wwide Planning Policies, the Visioning Process, open space, greenways, the environment, zoning, existing development patterns, Growth Management urban 4 growth areas, and other physical, political, business, economic, and geographical 5 constraints, and plans will demarcate both the need for and the locations available 6 for any new electric power and/or natural gas corridors. Electric power, 7 8 communications and natural gas purveyors are part of regional systems that are 9 demand-driven and are regulated at the State and, to some degree, at the Federal levels. This chapter provides for general locations of utility facilities needed in the 10 11 future. Precise locations will be determined in the future and will be evaluated 12 through existing regulatory and review processes including conditional use and 13 environmental review.

14 It is the County's preference that utility corridors must be located in areas of least
15 | impact to the public and environment of Whatcom County as measured by
16 proximity to populous and environmentally sensitive areas.

While it is in the best interest of the <u>Whatcom County</u> citizens of <u>Whatcom County</u>
to plan for <u>the</u> location of utility services in future growth areas, every effort must
be made to avoid undesirable effects of locating those facilities in areas where the
health or safety of Whatcom County residents may be adversely affected, where
the development is prohibitively expensive, or where environmental costs may be

too high. Utility corridors shall be shared by compatible utilities when safelypossible.

24Goal 5A:Specify a clear process for determining appropriate locations25for future needed utility facilities, including electric power26facilities greater than 55 kV.

- Policy 5A-1: Use the existing conditional use, major project permit, and environmental review processes to evaluate and determine the suitability of proposed suitable locations for any new utility facilities above the distribution level during the planning period.
- Policy 5A-2: When expansion or improvements of utility systems are being
 considered, Whatcom County prefers the following in the order
 provided:
 - upgrading of existing facilities in existing corridors;
 - replacing facilities in existing corridors where appropriate;
 - sharing existing corridors.
- Policy 5A-3: Encourage utility purveyors to consider underground installation of
 distribution facilities consistent with WUTC rates and tariffs.
- Policy 5A-4: To the extent that installation of utility facilities affects growth patterns, utility services should <u>be located and designed appropriate</u> to the land use designation.reflect designated growth areas.

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- Policy 5A-5: Discourage siting utility facilities in known natural hazard areas unless public benefit outweighs the risk.
- Policy 5A-6: Ensure that utilities and power generating facilities are sited where
 they will not adversely impact the ecological flow regime needed for
 fish, including threatened and endangered fish species.
- 6 Reason for change: Expand to include all Threatened & Endangered species, not7 just fish.

8 Trends in Utility Technology

9 Changing technology will affect the costs and types of utility services and systems
10 available. Technologies can evolve very rapidly, particularly when breakthrough
11 discoveries occur. Fiber optics are a good example; it is generally accepted that
12 fiber optics technology is changing the way we communicate, and is doing so
13 rapidly and in a widespread manner. It is likely that new technologies will emerge
14 and existing technologies will evolve within this the planning period.

15 Reason for change: Removing outdated information.

16Goal 5B:Supportthedevelopmentanduseofnewutilityand17information technologies.

- Policy 5B-1: Facilitate the use of <u>future new</u> technologies by allowing flexibility in regulations and policies affecting utility facilities when it can be shown that a net benefit to the public is likely to result.
- 21 Policy 5B-2: Support development and use of new technologies.
- Policy 5B-3: Recognize the economic opportunities and benefits communication
 services access provides to the community.
- Policy 5B-4: Support development regulations that are flexible and receptive to innovations and advances in communication technologies technology and that recognize the positive impact of moving information rather than people.
- Policy 5B-5: Work closely with major utility providers to enhance the <u>eC</u>ounty and private geographic information systems (GIS) data-bases.

30 Electric Power, Natural Gas, Petroleum, and Telecommunications

31 All Whatcom County residents should have access to utilities as defined in this section. The WUTC requires equitable availability and controls the price of electric 32 33 power and natural gas services provided by investor-owned utilities. FERC does so 34 for electric, natural gas and petroleum facilities crossing state lines. Additionally, 35 the Energy Facility Site Evaluation Council (EFSEC), the Department of Labor and Industries (DLI), and the US Department of Energy (DOE) regulate utility siting and 36 37 operations. Goals relating exclusively to natural gas and hazardous liquid lines are 38 addressed separately.

1 2 3 4 5 6	variety of ser and used. Re remain flexib	ne utilities marketplace will probably create a need for recognition of a rvice needs and for new models of how energy is distributed, stored, gulations concerning provision of utility services to consumers should le and offer opportunities for review with respect to changes in utility amics dictated by market forces and regulations at the state and
7	Goal 5C:	Facilitate accessibility of utilities.
8 9	Policy 5C-1:	Support user access to natural gas, electric, and communications utilities.
10 11	Policy 5C-2:	Review the policies in this chapter as necessary in order to keep them current with market and regulatory changes.
12 13 14	Policy 5C-3:	Include Encourage the processing of utility permits in concurrent with the processing of Major Development Permit and Planned Unit Development permit applications, when applicable.
15 16	Reason for ch coincide.	ange: Revised for clarity – utility installation and projects don't always
17 18	Policy 5C-4:	Make use of advanced technology to assist government operations and enhance public accessibility.
19 20 21	Policy 5C-5:	Encourage regional planning of public facilities and utilities which that will facilitate coordinated land-use management and capital facility construction.
22 23 24	Policy 5C-6:	Support capital facilities to correct existing deficiencies, and to accommodate new growth in an efficient, cost effective, and timely fashion.
25 26 27 28	Policy 5C-7:	Public facilities and utilities will be designed and located in a manner which that protects the integrity of planned land uses, existing land forms, drainage ways, natural systems, critical areas, and resource lands.
29 30 31 32	Policy 5C-8:	Extension of urban utility services <u>shall be limited to areas</u> designated for urban development. will be carefully staged in order to discourage new development in areas that are premature in terms of planning, timing and funding.
33 34 35	Policy 5C-9:	Extension of urban governmental services and utilities will be confined to areas planned for urban development and be consistent with the optimal land use and urban growth area plan.
36 37		change: Consolidating two similar policies – urban governmental ies are contained in Chapters 2 and 4.
38 39	Policy 5C- 10 9	2: <u>Appropriately scale p</u> Public utility systems will be appropriately scaled to accommodate anticipated population growth.

1 **Permitting Process Efficiency**

Time required for permitting processes can increase development costs and can 2 3 impede the timely provision of electric power and other utilities to residential, commercial, and business users. Any new utility installation requires precisely 4 designed and selected components to complete and bring a facility on line. Careful 5 planning is necessary to ensure the proper components are available as needed. 6 7 Delays in obtaining permits can disrupt planning cycles and can result in utility 8 services not being available when needed. Local permit processing should not 9 interfere with or cause long delays for the provision of utilities to residents, 10 industry, or business.

11 Goal 5D: Minimize the time required for processing utilities permits.

- Policy 5D-1: <u>Maintain s</u> treamline<u>d</u> and simplified permitting processes relating to installation of utility facilities designed to serve existing or approved development.
- 15 Policy 5D-2: Eliminate <u>Avoid</u> duplication of criteria in permits.

16Goal 5E:Reduce unnecessary obstacles to land use development17applications.

- Policy 5E-1: County Planning and Development Services will notify and seek
 comment from utility operators concerning land use development
 applications adjacent to existing major utility facilities and will take
 comments received under advisement.
- Policy 5E2: Require evidence of compliance by the applicant with all relevant easement provisions as a condition of all discretionary and non-discretionary land use approvals.
- Policy 5E3: Utility companies shall provide notification of proposed projects to abutting landowners consistent with when required by County code.

27 Impediments to the Provision of Utilities

The ability of utility purveyors to meet the mandates of WUTC and FERC could be affected by all of the following: GMA regulations, goals, and policies; plat
covenants, conditions, and restrictions; infrastructure requirements; zoning (how much? where?); Countyw-Wide Planning Policies; Visioning Community Value
Statement scenarios; and environmentally sensitive areas.

33Goal 5F:Identify and remove impediments to effective siting of
necessary utility facilities.

Policy 5F-1: Periodically review existing regulations to identify and eliminate
 unintended or unreasonable constraints on the provision of necessary
 utilities as defined in this section.

1 Regulatory Controls Encouraging Energy Conservation

2 Conservation is considered a substantial contributor to regional and local energy 3 supplies. Generally, there are two components of conservation: regulatory issues and *infrastructure*. Regulatory issues include the efficiencies created by zoning 4 density, development standards, establishing minimum energy efficiency standards, 5 and energy code enforcement. Infrastructure issues include existing utility facilities 6 7 and privately owned equipment ranging from purveyor-owned hardware to 8 consumer-owned appliances. While energy demand increases as a result of growth, 9 conservation plays a large role in limiting the quantity of that new demand.

- 10Goal 5G:Support cost-effective conservation as a significant supply11factor and implement policies that promote energy12conservation measures.
- 13Policy 5G-1:Review and revise existing and proposedLand useregulations14shouldshall be for consistentcywith the conservation and the other15goals in this chapter.
- Policy 5G-2: Encourage and support the use of conservation-based methods and technologies.
- Policy 5G-3: Support energy conservation and energy efficiency in all proposed residential, commercial, and industrial projects by improving the energy efficiency of new construction and the existing building stock through building codes and practices, and support refurbishing and remodeling projects to include energy efficient components via expedited permitting and assistance.
- Policy 5G-4 Facilitate and encourage conservation of resources, in order to delay the need for additional facilities for electrical energy and water resources, and to <u>achieve improved maintain</u> <u>adopted</u> air quality <u>standards</u>.
- 28 Policy 5G-5: The County shouldshall consider funding and promoting energy education services in order to inform citizens on energy conservation and the use of renewable energy sources.
- Policy 5G-6: Consider use of renewable energy sources in County facilities.
 Improve energy efficiency in County facilities, vehicle fleets, and equipment consistent with the measures identified in the Whatcom County Climate Protection and Energy Conservation Plan (2007).
- 35Goal 5H:Supportcost-effectiverenewableenergyprojectsand36implement policies that promote renewable energy projects.
- Policy 5H-1: Land use <u>Review and revise existing and proposed</u> regulations
 shouldshall be for consistenety with the renewable energy goals and the other goals in this chapter.
- 40Policy 5H-2:Encourage and support the development of renewable energy41projects and technologies, including pursuing renewable energy

1 2 3		supply portfolios for the County from power suppliers as well as small local renewable energy projects such as anaerobic digesters and solar and wind energy, where applicable.
4 5	Policy 5H-3:	Support renewable energy incentives to businesses and groups for comprehensive renewable energy efforts.
6 7 8	Policy 5H-4:	Locate solar energy generation equipment on County facilities where cost/benefit analyses prove advantageous over the life cycle of the facilities.
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9 Utility Corridors

Where feasible, multiple land uses in utility corridors should be encouraged. The potential for shared use of utility corridors should be realized to the greatest practical extent. While some corridor uses have proven incompatible, others work well. Some uses are clearly mutually exclusive, but others are unaffected, and in some cases enhanced, by proximity to other uses thereby serving multiple needs.

Questions have been raised concerning potential for long-term, adverse health
effects associated with exposure to 60Hz electric and magnetic fields. Many studies
have been conducted concerning those effects and many are in process; results are
mixed.

- 19Goal 5J:Facilitate maintenance and rehabilitation of existing utility20systems and facilities and encourage use of existing utility21corridors.
- Policy 5J-1: Encourage utility providers to explore expanded and/or joint use of
 existing utility corridors before seeking sites for new rights-of-way.
- Policy 5J-2: Promote, when reasonable and feasible, the co-location of new public
 and private utility distribution facilitates in shared trenches/corridors,
 as well as coordination of construction timing.
- 27 Policy 5J-3: Allow for recreational use of utility corridors where practical.
- Policy 5J-4: Require Encourage utility companies to notify impacted residents of vegetation control measures.

Reason for change: Code does not have requirements for notification of vegetationcontrol measures.

32Goal 5K:Be responsive to new information on electric and magnetic33field (EMF) research progress.

- 34Policy 5K-1:As new information regarding EMF becomes available, consider the35need for new standards.
- Policy 5K-2: Educate the public with regard to any new information concerning
 possible EMF health effects.

1Goal 5L:Support direct and indirect economic benefits to Whatcom2County originating with energy or utilities in general.

- Policy 5L-1: Recognize economic benefits derived from coordination of utilities
 with established and projected residential, commercial, and industrial
 growth patterns in the County.
- 6 Policy 5L-2: Require a utility proponent to show how the proposal provides local or regional benefit.

8 Natural Gas and Hazardous Liquid Transmission Pipelines

9 Transmission of hazardous liquids and gases by pipeline is an <u>efficient and</u>
10 <u>convenient essential</u> transportation mode for transporting these products. While
11 <u>pipelines offer an efficient and convenient method of transportHowever</u>, <u>pipelines</u>
12 <u>pose a risk of potential for</u> ruptures and uncontrolled leaks of products which are
13 highly flammable, explosive, or toxic <u>and therefore</u> requires careful consideration of
14 pipeline siting, <u>nearby land uses</u>, and protection of pipelines from <u>excavation third</u>
15 <u>party-</u>damage.

- 16 The goals of Whatcom County regarding pipelines are: to protect the health, safety
- and welfare of provide safety for County residents; and to provide predictability for
 future pipeline siting, and to encourage communication and coordination with
 pipeline operators, landowners, and county, state and federal agencies.

The County is not able to control all issues regarding pipelines, as there are other agencies with jurisdictional authority (such as the EFSEC Energy Facility Site Evaluation Council and the FERCFederal Energy Regulatory Commission), as well as demand from areas outside of Whatcom County, which preclude the County from having the ultimate authority. Nonetheless, goals and policies for the County are appropriate and incorporated herein.

- The following goals and policies shall apply to all natural gas and hazardous liquid 26 27 transmission pipelines as defined by state and federal regulations. This shall include pipelines which operate at a hoop stress of twenty percent or more of the specified 28 29 minimum yield strength or as may be amended hereafter by federal regulations. 30 Such a pipeline would by federal, state, and local definition be classified as a transmission line. The goals and policies presented herein should be interpreted in 31 32 conjunction with the general utility policies of this chapter where applicable, with 33 priority and deference given to these policies which are specific to natural gas and 34 hazardous liquid pipelines where they appear contradictory. The Natural Gas and 35 Hazardous Liquid Pipelines Background Report contains more detailed information 36 regarding pipelines and related issues and is adopted by reference. The Utilities Committee concluded notification was the most appropriate method to meet the 37 County's goals, as opposed to imposing setbacks or other restrictions which would 38 limit landowners' use of land on the remote possibility an event would occur. Map 39 12-5-2 indicates a notification area of 1,000320 feet (66500 feet from each side 40 from <u>of</u> the pipeline) for natural gas and hazardous liquid transmission pipelines, 41
- 42 which may be of value to the public.

1	Reason for Ch	nange: We only adopt by reference though policies, not in narrative.
2 3	Goal 5M:	Protect the citizens and the environment of Whatcom County through informational, educational, and regulatory measures.
4 5 7 8 9 10 11	Policy 5M-1:	Seek intervener status on all pipeline proposals which may not be within the County's regulatory authority, so as to preserve the County's legal right to retain a voice in the proposal. The County will review a pipeline proponent's application <u>materials</u> and file comments with the reviewing bodies according to the appropriate procedure and within the timelines provided. Staff shall engage in continual and ongoing communication with the regulatory authorities regarding the project as the need or occasion arises.
12 13 14 15 16 17	Policy 5M-2:	Carefully scrutinize new or update <u>d</u> franchise agreements. <u>R</u> , review and evaluate model franchise agreements, if available, for provisions to be incorporated into negotiation discussions regarding proposed provisions in future franchise agreements. <u>Consider the adoption of a franchise agreement ordinance for consistency and guidance if multiple new agreements are anticipated.</u>
18 19 20 21	Policy 5M-3:	Develop <u>Provide</u> information, <u>/</u> education, and notification programs to alert the public of pipeline location and safety considerations when making land purchase or development decisions adjacent to transmission pipelines.
22 23 24 25 26 27 28	Policy 5M-4:	Require transmission pipeline operators to provide accurate 'as-built' pipeline maps as a condition of approval for any county development permit. In addition to scaled plan maps which shall be accurate to the parcel level, pipeline information (pipe size, allowable pressure, fuel type, etc.) shall also be provided required. Whatcom County's GIS department-staff is to provide update copies of all major pipeline routes to Whatcom County's Division of Emergency Management.
29 30 31 32 33 34 35 36	Policy 5M-5:	Require, early in the transmission pipeline permitting process, that the proponent provide funds to the County, adequate to cover the cost of an informational session which will be conducted by an independent third-party to be selected by the County on the topics of eminent domain and right-of-way acquisition. Pipeline proponents shall also be required to conduct "open house" and "town_hall" style public meetings as a part of <u>County_any</u> land use development permit <u>process</u> for a new or major transmission pipeline expansion.
37 38 39	Policy 5M-6:	Require transmission pipeline proponents to notify all fire districts, water, and sewer districts, and jurisdictions with urban growth areas where the siting of new pipelines crosses those service areas.
40 41	Policy 5M-7:	Monitor transmission pipeline construction to ensure pipelines are installed in accordance with all applicable critical area regulations.

measures for transmission pipelines, and to encourage pipeline applicants to voluntarily enact stronger safety measures than required by federal law-in Whatcom County.
 Policy 5M-9: Require land division and land use applicants to show transmission pipelines on application maps when any part of the property involved in the application is located within 500 feet of the centerline of the pipeline corridor.
 Policy 5M-10: Encourage communication between property owners and transmission pipeline operators to minimize the risk of inadvertent damage to transmission pipelines and to provide guidance to property owners about minimizing further risk through site design or construction. Require notification of transmission pipeline operators

Policy 5M-8: Encourage the Office_of Pipeline Safety to enact stronger safety

concurrent with other land use application notifications). Policy 5M-11: Require protection of the pipeline corridor by prohibiting land disturbance and construction within defined rights-of-way except by express written consent from the pipeline operator.

at the earliest possible stage of application review (at least

Policy 5M-12: Verify theapplicant's use of one-call locator services in accordance with state law prior to issuing any land disturbance or construction permits abutting pipeline rights-of-way, and require physical protection of the pipeline corridor during construction.

Policy 5M-13: Encourage ongoing coordination and communication between
 pipeline operators and the emergency response community including
 the Local Emergency Planning Committee, Health Department, Fire
 Districts, and Sherriff Department to promote education, awareness,
 emergency response and evacuation planning with regard to the
 environmental and health impacts of potential spills or leaks. Require
 pipeline operators to share detailed specifications about their
 pipelines and products transported towith the emergency response

32Goal 5N:Develop locational siting criteria specific to special conditions33regarding transmission and large distribution pipelines.

- Policy 5N-1: Utilize Use a GIS-based siting criteria for evaluating transmission pipelines which is consistent with the comprehensive plan policies for transmission pipelines and the recommendations in the Natural Gas and Hazardous Liquid Pipeline Background Report.
- 38 Policy 5N-2: Encourage transmission pipelines to <u>follow locate</u> adjacent to
 adjacent to
 established corridors where possible. Require applicant justification
 for proposed deviations.

1 2 3	Policy 5N-3:	Transmission pipelines are <u>inappropriate and</u> discouraged in urban growth areas and areas of intense rural development which would render such pipeline siting inappropriate.
4 5	Policy 5N-4:	No transmission pipeline facilities should be constructed or located in critical areas without fully mitigating the project impact.
6 7 8 9	Policy 5N-5:	Designated agricultural and forestry lands in the Comprehensive Plan are preferred locations for transmission pipelines, provided special attention is paid to facilitating and not impeding agricultural drainage.
10 11 12	Policy 5N-6:	Restrict the location of transmission pipelines in high-risk landslide areas where evidence of instability could be ascertained by recent events, or verifiable geological conditions.
13 14 15 16 17 18 19 20 21	Policy 5N-7:	Prohibit new land uses with high on-site populations that are difficult to evacuate or new essential public facilities from being located nearer than 500 feet from the centerline of a transmission pipeline.For natural gas transmission pipelines, encourage siting of critical facilities and high occupancy facilities pursuant to the regulations of WAC 480-93-020, and 480-93-030 (not closer than 500' from a 500 psi pressure or greater pipeline, not closer than from a pipeline with a pressure between 250 and 499 psi) and as hercafter amended.
22 23 24 25 26	Policy 5N-8:	Require expanded land uses and facilities located nearer than 500 feet from the centerline of a transmission pipeline to not increase the level of risk from a pipeline failure and use site design, building, technological, and/or operational techniques to reduce or minimize risk.
27 28 29 30	Policy 5N-9	To allow continued use of property, especially agriculture, pipelines must be installed and maintained deep enough and in a manner that maximizes the ongoing use of the land consistent with the zoning in place at the time the pipeline was approved.
31 32 33		st clause was not in the Council's motion and has not been seen by a staff suggested amendment based on Council's discussion as to the is policy.

34 Water Supply

Whatcom County residents obtain domestic water from public and private water systems. For the purpose of this discussion, the term "public" refers to the State Department of Health (Health) definition, and not to ownership of the system. This distinction is important and can often be confusing. Public systems, as defined by the State Health Department, must comply with specific regulations designed to protect the health of people using the supply. Private systems do not have to meet these same requirements. However, the County Council, acting as the Board of Health, adopted the Whatcom County Drinking Water Ordinance in 2002, which
established standards for private water systems used for new land-development.
This ordinance includes siting criteria, such as setbacks from septic tanks, and
initial water quality sampling requirements. It does not impose on-going water
guality monitoring on private water systems.

6 The complete definition of a public water system can be referenced is found in WAC 7 246-290 and WAC 246-291. In general, State Health regulations define a public 8 water system as all systems *except* those serving only one single family residence 9 and or a system with four or fewer connections all of which serve residences on the 10 same farm. However, the regulations do allow systems with only two connections to 11 be exempted from State Health rules at the discretion of local/State Health. 12 Whatcom County has taken advantage of this allowance and, in certain 13 circumstances, does not require residential systems with two services to meet 14 public systems requirements. However, these two-party wells that are exempt from state rules must still comply with the County's Drinking Water Ordinance. 15

16 As of 1998, 29,196 people (almost 20% of the county's population) were served by

17 individual wells. Additionally, 128,304 people (over 80% of the population) were

18 served by public drinking water systems (Whatcom County Coordinated Water
 19 System Plan, Feb. 2000, p. 3-6).

20 Over 80 percent of Most Whatcom Ceounty residents obtain potable water from a 21 municipality or district public water systems. There are, however, many people 22 whoThe rest obtain their drinking water from private water supplies including wells, surface water, and rainwater catchment.water from one of the over 350 smaller, 23 24 privately owned public water systemsindividual wells. Water is critical to Whatcom 25 County agriculture; irrigation is necessary for all high-value crops. Livestock must be watered year round, and dairy equipment and facility cleanup also go on all 26 27 year. Some industries are also large-scale water users, and they may need both potable and non-potable water. 28

29 Four major water systems, Whatcom County PUD #1, City of Bellingham, Lake Whatcom Water and Sewer District and City of Lynden, draw surface water from 30 the Nooksack River and Lake Whatcom. Most of the rest rely on groundwater as 31 their source. This is not as distinct a difference as it seems, since Whatcom County 32 water resources are an interconnected system. Water supply for public water 33 systems in the county is identified in the Coordinated Water System Plan. The 34 35 current Whatcom County Coordinated Water System Plan (CWSP) coordinates the plans of the county's public water purveyors (e.g., forecasting demand, identifying 36 37 supplies and service areas) with the objective of ensuring the County has an adequate supply of potable water to serve planned domestic, commercial, and 38 industrial uses, provided by public water systems. The CWSP must be consistent 39 with this Comprehensive Plan, including land use designations, permitted densities, 40 41 and related growth management policies, including identifying sufficient water 42 supplies to accommodate projected growth for the next 20 years.

The largest purveyor in the county is the City of Bellingham. Bellingham directly supplies water to about 76,000 people, relying <u>primarily</u> on water from Lake

Whatcom and the Middle Fork of the Nooksack River via a diversion pipeline. 1 2 However, Bellingham also sells water to Water District 2, Water District 7, Water 3 District 10 and the Lummi Water & Sewer District. If water sold to these districts 4 were included, Bellingham provides water to approximately 88,000 people. The City 5 also has the largest collection of water rights of all purveyors in the county. This 6 large water right portfolio could enable it to continue its role as a major purveyor in 7 the future. Bellingham has indicated concerns about stormwater in the Geneva area 8 and the County fully supports creation of a stormwater district, even in the absence 9 of annexation.

10 The Public Utility District No. 1 (PUD), which obtains water from the Nooksack 11 River, has the second largest collection of rights in the county. The PUD is a public 12 water utility authorized under RCW Chapter 54 which provides retail service within 13 its designated service boundary and has the potential to provide wholesale water on 14 a county-wide basis. The PUD currently provides both direct retail and wholesale water supplies to customers within the county. The PUD holds water rights for 15 municipal water supply purposes - including residential, commercial, industrial, and 16 17 agricultural use. Pursuant to state law, the PUD develops and provides water supply 18 within its service area in accordance with authoritative demand and/or population 19 projections.

The PUD will consider petitions for service or assistance from all areas in Whatcom County which are not presently claimed by cities, water districts, or other purveyors operating within the county. The level of service to be provided to PUD customers requesting service or new supply will be consistent with <u>their water rights and</u> relevant capital facility and/or land use plans and policies in existence at the time of service extension.

26 Regardless of size, public or private, many water purveyors in Whatcom County 27 face common challenges in meeting existing and future demands. Water quality include nitrates, 28 concerns which have been identified arsenic, bacteria, iron/manganese, sea water intrusion, and pesticides/VOCs. Quantity concerns 29 30 include legal limitations on supplies and questions regarding actual amounts and 31 depletion of water. Regulatory requirements under the Safe Drinking Water Act, for 32 example, further challenge the ability of purveyors to meet new demands.

Reason for Change: Text updated and moved from Chapter 1. CWSP plan is in the
 process of being updated, with an expected completion date of 2016. That
 document will contain additional updated and detailed information.

Meeting existing and future water demands throughout the county will require
 careful integration of land use and water resource planning. The County's strategy
 to meet existing and future water demands throughout the county include:

- Periodically updating the Coordinated Water System Plan to identify future supply, demand, and delivery requirements for the public water systems that supply the majority of potable water supplies in the County;
- 42 <u>Implementing</u> the <u>Water Resource Inventory Area</u> (WRIA) 1 <u>Watershed</u>
 43 Management Project's 2005 WRIA 1 Watershed Management Plan, the 2007

1	WRIA 1 Detailed Implementation Strategy, and the 2010 Lower Nooksack
2	Strategy, including pursuing water rights negotiations, developing a
3	groundwater model to better understand groundwater supply potential and
4	continuity with surface waters, and identifying future non-public water
5	system needs such as agriculture and private well owners, including the
6	WRIA 1 Watershed Management Plan (due in 2003) and the computer-based
7	Decision Support System model that can aid in evaluating different scenarios
8	associated with water quantity, water quality, fish habitat and in-stream flow
9	conditions;
10	 <u>Adhering to</u> the various protection and management strategies discussed in
11	the Chapter Eleven: Environment, Water Resource Section;
12	 <u>Incorporating the updated</u> comprehensive water plans that have been
13	developed by some of the water purveyors; and
14	 <u>Implementing</u> the Capital Facilities Plans and Interlocal Agreements
15	developed by the <u>Cities</u> and County under the Growth Management Act to
16	<u>facilitate delivery of water to urban growth areas.</u>
17	 the use of short term planning area boundaries within urban growth areas;
18	and
19	Reason for Change: Remove or edited outdated information.
20 21 22 23 24 25 26	The <i>Coordinated Water System Plan</i> was completed in February 2000 and was adopted by the State Department of Health in August 2000. The plan, written by some of the local water purveyors, agencies, and others, was intended to help ensure more efficient planning for water supplies throughout the county. It identifies recommendations and requirements related to system design and planning, joint facilities and interties, system service areas, satellite system management, conservation, and general resource management.
27 28 29	Although the various tools noted above will assist in helping to meet water demands, there is work to be done in both completing the specific elements and ensuring their consistency with each other.
30 31 32 33 34 35 36 37 38 39 40 41 42	With so many uncertainties and so few clear answers, caution is necessary in making water-related decisions. It is likely that much dialogue, coordination, and clear understanding will be necessary to work through a myriad of water-related issues and decisions. Changing priorities, organization, and regulations at state and federal levels make comprehensive decision-making yet more arduous. County staff and elected officials must participate in all processes aimed at quantifying, regulating, or controlling managing water in any way to protect the best interests of the <u>our</u> citizens <u>of Whatcom County</u> . Specifically, the WRIA 1 Watershed Management Plan, WRIA 1 Detailed Implementation Plan, and Lower Nooksack Strategy were developed Project has been initiated to address issues of water quantity, water quality, fish habitat, and in-stream flows. Additionally, Whatcom County created the Water Resources Division of the Public Works Department in 1999 to address water issues.

This plan is based on the assumption that agriculture is important to the County as 1 2 identified in the Visioning Process, and that water will be available to serve the 3 agricultural community. The plan also assumes that adequate water will be 4 available to serve the proposed Urban Growth Areas. It is recognized that certain actions are needed to ensure supplies to those areas. These actions will beare being 5 6 pursued and the Urban Growth Area boundaries will be periodically reviewedsited as 7 part of the seven year review Comprehensive Plan update process to determine if the boundaries are consistent with water availability. 8 9 Reason for Change: Water availability issues are discussed in Chapter 11. Identified urban growth areas are served by public water either within an approved 10 11 water service area or logical service boundary. Where gaps or shortfalls exist in planning or capital facilities, the County will use short- term planning area 12 13 boundaries to assure adequate levels of urban services. Water rights are a significant always an issue in planning for adequate facilities. Treaty rights with the 14 tribes, minimum instream flows for adequate protection of fish, and use and 15 protection pursuant to state water laws, all affect the ability of the issuance of new 16 water rightspurveyors to meet service objectives. It is not the intent of the County 17 18 to second guess a projection in an approved or pending plan. The County will review plans periodically to ensure consistency with the growth and population 19 20 projections of this plan, and changes in the availability of water or permits which 21 that may affect the ability to serve.

Because of concerns about water supply, and requirements of state law,
 development will be contingent on providing evidence of adequate water supplies.

- Goal 5P: Resolve county water issues through pro-active participation
 in processes_leading to a_solution of water-related conflicts
 including the WRIA 1 Watershed Management Project.
- Policy 5P-1: Plan for interlocal agreements with other agencies to manage failing
 water associations that fall into receivership.
- Policy 5P-2: Encourage and <u>actively</u> participate <u>actively</u> in forums, workshops, and other water-related planning activities.
- Policy 5P-3: Discourage extension of urban levels of water service to areas not designated as urban growth areas or Rural Communities, except in those limited circumstances shown to be necessary to protect basic public health and safety and the environment and when such services are financially supportable at rural densities and do not permit urban development.
- Policy 5P-4: The County should periodically examine its role as a potential purveyor of water and sewer service in order to determine if increased involvement may be needed to help solve some of the utility problems in the county.

1 2 3	Policy 5P-5:	Investigate the opportunity for multiple solutions to other issues such as flood management, when looking towards acquiring additional water supplies/rights.
4 5 6 7 8	Policy 5P-6:	Evaluate and, where feasible, support alternative supplies of water such as desalinization, re-use of treated wastewater, and storage of flood water. Investigate reservoir holding ponds that take advantage of flood water when needed for beneficial uses such as fisheries, agriculture, domestic and industrial water supplies.
9 10		hange: Moved from Chapter 5 Action Plan item 26, which was not eviously in policies.
11 12 13	Goal 5Q:	Work with Whatcom County PUD and other water purveyors to provide service to all existing and designated urban growth or industrial areas.
14 15 16 17 18 19 20 21 22	Policy 5Q-1:	Work with the PUD, Birch Bay Water and Sewer District, Blaine, Ferndale, Ecology, and otherappropriate jurisdictions as appropriate, to ensure adequate water <u>rights and</u> supplies to the Urban Growth Areas and designated industrial areas in northwest Whatcom County. Consider all options, including but not limited to, <u>extension of water</u> <u>service areas</u> , <u>extending a water transmission pipeline from Ferndale</u> to the District, to convey water from the PUD's and /or Ferndale's water rights, conjunctive management of surface and groundwater, artificial storage and recovery and reclamation of wastewater.
23 24	Policy 5Q-2:	Ensure provision of urban levels of water service to urban growth within areas designated for urban growth.
25 26	Policy 5Q-3:	Periodically rReview Urban Growth Areas to ensure appropriate actions have occurred to provide adequate water supplies.
27 28	Policy 5Q-4:	Encourage annexation of areas zoned for urban densities concurrent with extension of urban level services.
29 30 31 32	Policy 5Q-5:	The County should work closely with purveyors and the State Department of Health in the development and review of Comprehensive Water Plans to ensure consistency with land use and urban growth area needs.
33 34	Policy 5Q-6:	Where necessary, to protect public health or the environment, utility extensions may be made.
35	Reason for Ch	nange: GMA, case law governs this.
36 37 38 39	Policy 5Q- <mark>76</mark>	The County will work with the <u>Department of Ecology</u> , <u>City of</u> <u>Bellingham</u> , <u>the</u> Port of Bellingham, the PUD, and local, regional, and state economic development agencies to ensure an adequate water supply to areas planned for industrial development.

1	Goal 5R:	Ensure	that	pot	able	wat	er	sup	plies	req	uired	to	ser	ve
2		develop	ment	are	avail	able	at	the	time	the	devel	opm	ent	is
3		available	e f <mark>or</mark> c	occu	bancy	and	use) .						

- Policy 5R-1: Building permit applicants, new subdivisions, short plats, and binding site plans will be required to provide evidence that adequate and legal (in consultation with the Department of Ecology) supplies of water are available prior to their approval by the County.
- 8 Policy 5R-2: Work with purveyors to assist them in modifying their systems as required to support the land use element of the comprehensive plan.

10 Sewage Treatment

11 Whatcom County does not currently own, operate, or maintain a sewage treatment 12 facility, or associated pumping stations or pipelines. Sewage treatment in the unincorporated county is primarily by septic system. While adequately designed and 13 installed on-site septic systems can be appropriate for rural-level development, 14 maintenance of such systems varies from excellent to none-at-all. Poorly 15 16 maintained septic systems are a source of ground and surface water pollution and 17 have been identified at both the state and the local level as significant contributors 18 to high nitrate levels in soil and coliform bacteria in surface water. Some systems can be in a failure mode for years before being noticed. "Package" sewage 19 treatment systems and multiple-user septic systems may be a desirable alternative 20 21 to the single-user, on-site system. Larger sewage treatment facilities are more 22 appropriate for urban levels of growth. Whatever type of system is used, adequate 23 maintenance is the best deterrent to system failure and to pollution of ground and 24 surface water.

25Goal 5S:Reduce the incidence of on-site sewage treatment system26failure through system management and enforcement of27standards.

- Policy 5S-1: Support state on-site sewage system regulations (WAC 246-272)
 which requires that local health departments implement a program
 ensuring proper maintenance and operation for all on-site systems.
- Policy 5S-2: The maintenance and operation program should be phased in beginning with high priority areas designated by the County Council.
 In implementing this policy, Lake Whatcom and Drayton Harbor are high priority areas.
- Policy 5S-3: The development and implementation of the maintenance and
 operation program should consider use of the private sector where
 possible.

Goal 5T: Support development of new sewage treatment facilities, including new pipelines and extensions of existing pipelines, to areas designated for urban-level growth.

- 1 Policy 5T-1: Discourage extension of sewer lines in areas not designated as urban 2 growth areas or Rural Communities, except in those limited 3 circumstances shown to be necessary to protect basic public health 4 and safety and the environment and when such services are 5 financially supportable at rural densities and do not permit urban 6 development.
- Policy 5T-2: For those areas designated as Rural Communities and wishing to infill, work with the communities to create sewer and water districts as necessary to manage both utilities. Public water and sewer service shall be limited to areas where existing lot sizes and development patterns make public water and sewer appropriate and shall not be extended outside of the Rural Community.
- Policy 5T-3: Assist sewer and water districts in environmental review and mitigation and in preparing grant applications to obtain package sewer services that can be developed in a phased and cost-effective manner to serve designated Rural Communities.
- Policy 5T-4: Support the development of new technology and alternative sewage disposal methods as an alternative to expensive sanitary sewer systems to assure ground water quality is maintained.

20 Solid Waste Management

21 Whatcom County is responsible for managing solid waste generated by any activities in the county. Over 44% of the county's solid waste stream is recycled 22 23 through public and private efforts. Two privately operated facilities process 24 unseparated county solid waste. This product will is then be delivered to a private 25 landfill located outside Whatcom County. Local landfill options are limited to 26 construction waste and demolition debris at a private site on Hemmi Road. No solid 27 waste is deposited at the county-owned Cedarville landfill site which was closed in 28 1990. A private organization leases a portion of the Cedarville site for a solid waste drop box location for "self-haulers." There are three other drop-box locations in the 29 county; Birch Bay, Point Roberts, and Lynden drop boxes are privately operated 30 31 (two of these drop-boxes, at Birch Bay and Point Roberts, are on land leased to the 32 operators by Whatcom County). The county will continue to use a private waste 33 disposal system within the GMA planning period assuming no unforeseen and/or uncontrollable circumstances. 34 35 All solid-waste-management background information, goals, policies, and action plans in this chapter have been extracted directly, or interpreted from, the 36

37 Whatcom County Comprehensive Solid Waste Management Plan, 1999

- 38 State law (RCW 70.95.010) requires counties to plan an integrated solid waste
- 39 management system that emphasizes waste reduction and recycling. Management
- 40 of solid waste that cannot be recycled can be incinerated or placed in a landfill.
- Whatcom County Health Department is the lead planning agency for solid waste
 planning in the County as of January 1, 2015, taking on the responsibility formerly
- ¹2 | <u>planning in the County as of January 1, 2015, taking on the responsibility formeny</u>

2 3 4	and Hazardou	<u>Public Works Department. The County prepared a Comprehensive Solid</u> <u>dous Waste Management Plan in 2008 and began the process of updating</u> <u>1 2014</u> . That plan has been prepared to meet the requirements of RCW				
5 6 7 8 9 10	Private collection, processing, and disposal services managed in accordance with the provisions of county ordinances and city contracts constitute Whatcom County's solid waste management system. Adopted Disposal and Collection Districts, and a Service Level Ordinance serve as the foundation for county waste management. The Lummi and Nooksack Reservations and the Newhalem area are not included in the \underline{eC} ounty's waste management plan.					
11 12 13	prevention, r	County waste management system priorities are met by waste ecycling and source-separated composting, market development to use of recycle-ables, collection, transfer, export, and land-filling.				
14 15 16 17 18	management and governm children thro	The county includes several waste-prevention programs as part of its highest waste management priority, including waste reduction and re-use, education, legislation, and governmental waste-prevention activities. Education is directed at school-age children through in-school programs; at shoppers; and at the general public through awareness programs, videos, demonstration sites, and awards programs.				
19 20 21	management	/hatcom County and the City of Bellingham jointly provide a hazardous waste hanagement program including education, technical assistance, and operation of a hoderate risk waste (MRW) facility. The MRW facility receives household hazardous haste and small quantities of commercial hazardous waste and prepares the waste for re-use or transport to a hazardous waste landfill <u>off-site treatment</u> . in Oregon. he County and City also jointly maintain a clean green yard waste facility open to a county residents.				
22 23 24 25	for re-use or	nall quantities of commercial hazardous waste and prepares the waste transport to a hazardous waste landfill <u>off-site treatment. in Oregon.</u> nd City also jointly maintain a clean green yard waste facility open to				
22 23 24	for re-use or The County a all County res	nall quantities of commercial hazardous waste and prepares the waste transport to a hazardous waste landfill <u>off-site treatment. in Oregon.</u> nd City also jointly maintain a clean green yard waste facility open to				
22 23 24 25	for re-use or The County a all County res	nall quantities of commercial hazardous waste and prepares the waste transport to a hazardous waste landfill <u>off-site treatment. in Oregon.</u> nd City also jointly maintain a clean green yard waste facility open to idents.				
22 23 24 25 26 27 28	for re-use or The County a all County res Reason for Ch	hall quantities of commercial hazardous waste and prepares the waste transport to a hazardous waste landfilloff-site treatment. in Oregon. nd City also jointly maintain a clean green yard waste facility open to idents. hange: Remove outdated information. Support waste prevention for both solid <u>waste</u> and hazardous substances waste as a primary focus prior to waste				
22 23 24 25 26 27 28 29 30 31 32	for re-use or The County a all County res Reason for Ch Goal 5U:	hall quantities of commercial hazardous waste and prepares the waste transport to a hazardous waste landfilloff-site treatment. in Oregon. Ind City also jointly maintain a clean green yard waste facility open to idents. mange: Remove outdated information. Support waste prevention for both solid waste and hazardous substances waste as a primary focus prior to waste management. Support solid waste source reduction activities including conservation education programs, source reduction programs for county agencies, a waste exchange and materials re-use clearinghouse, and home				

- 1Policy 5W-1: Support best_-management practices for disposal of household,2commercial, and industrial solid and hazardous wastes.
- Policy 5W-2: Establish Maintain and enforce standards for disposal of bio-solids,
 including management of the amount of heavy metals and other
 pollutants, and management of impacts to sensitive areas.

6 Stormwater Management

7 Stormwater management is treated in *Chapter 11: Environment* and is not included8 in this Utilities Chapter.

9 Utilities-Action Plan

- Provide a mechanism for the county and utility providers to cooperatively support education programs for both citizens and government officials on conservation issues, and promote awareness regarding location of all types of utility facilities.
- 14 Reason for change: This item is already addressed by Policies 5M-3 and 5U-1.
- 15 2. Support conservation efforts within county government.
- 16 Reason for change: See Policy 5G-6.
- 17 3. Directly support communities to work with utility providers in promoting 18 utility conservation.
- 19 Reason for change: This item is already addressed by Goal 5-G and implementing20 policies.
- 21 4. Work with state utility regulators to facilitate energy conservation efforts.
- Reason for Change: This item is already addressed by Goal 5-G and implementingpolicies.
- 24 5. Review and enforce existing energy codes.
- Reason for change: Energy codes are part of IBC, which the County has adopted.IBC is reviewed regularly at the state level.
- Work with utility purveyors to define ways for conservation to positively
 influence Whatcom County's economic development through specific
 conservation efforts and economic savings obtained through conservation.
- 30 Reason for Change: This item is addressed Goal 5-G and implementing policies.
- 31 7. Adopt land-use implementation strategies such as development standards
 32 and incentives, and investigate multiple problem solving aimed at conserving
 33 water and energy.
- Reason for change: This item is addressed Goal 5-G and implementing policies.
- 35 8. Adopt conservation standards for new construction.

1	Reason for change: Energy codes are part of IBC, which the County has adopted.
2 3	Alternative Energy Sources 9. Adopt solar access ordinances such as solar orientation and solar design
4	standards.
5	Reason for Change: See Goal 5H and implementing polices, and Policy 6G-3.
6	10. Adopt ordinances enabling and facilitating alternative sources of energy.
7 8	Reason for change: This item was addressed by adoption of ordinances on wind energy systems and electric vehicle charging.
9	Permitting Process
10	11. Expedite utility-oriented permitting processes.
11	Reason for change: This item is already addressed by Policies 5D-1 and 5D-2.
12	12. Establish screening and landscaping standards for utility facilities.
13	Reason for change: screening is required between unlike zones, WCC 20.80.300.
14 15	13. Direct growth and appropriate utility facilities to designated urban growth areas.
16	Reason for change: This item is already addressed by Policy 5C-8
17 18 19	14. Map existing and proposed utility corridors and establish appropriate notification zone for each type of corridor. Notify applicants for development permits of proximity to utility corridors.
20	Reason for change: This item already addressed in WCC 20.81.050.
21	Task Forces
22 23 24 25	 Direct the county Health Department to do the following concerning EMF: monitor research; plan and accomplish public education concerning EMF; and review regulations and policy.
26	Reason for change: This item is already addressed by Policies 5K-1 and 5K-2.
27	Education and Information
28 29	16. Develop and implement a notice to use the "one-call" system place
30	conspicuously on County land use development permits requiring excavation. Provide "one-call" brochure to applicant with permit materials.

1 2	17. Design an educational program and handouts which explain the importance of using the "one-call" system.
3	Reason for change: Need to review administratively and prioritize on work plan.
4 5 6	18. Enhance the County's permitting system by developing a standard procedure to provide copies of project plans to utility companies for opportunity to review and comments.
7	Reason for change: Need to review administratively and prioritize on work plan.
8 9	19. Educate the public with regard to landowner rights that are applicable to utilities, including information about eminent domain.
10	Reason for change: Need to review administratively and prioritize on work plan.
11	Transmission Pipelines
12 13 14 15 16	20. Develop GIS data linked to county permitting system to allow, at a minimum, for permits requiring excavation within 100 feet of a pipeline are to be flagged. The permit applicant can be informed to the existence of the pipeline with a notice place conspicuously on the permit and "one-call' materials are to be included with permits.
17 18	21. Apply GIS-based siting criteria for evaluating pipelines to any and all future pipeline proposals.
19	Reason for change: This item is already addressed under Goal 5N.
19 20	Reason for change: This item is already addressed under Goal 5N. Water Supply
I	
20	Water Supply
20 21	Water Supply 22. Encourage implementation of the Coordinated Water System Plan.
20 21 22 23	Water Supply 22. Encourage implementation of the Coordinated Water System Plan. Reason for change: County already supports CWSP – intent unclear. 23. Develop interlocal agreements with local surface and groundwater
20 21 22 23 24	Water Supply 22. Encourage implementation of the Coordinated Water System Plan. Reason for change: County already supports CWSP – intent unclear. 23. Develop interlocal agreements with local surface and groundwater management agencies to ensure adequate water supplies in urban areas.
20 21 22 23 24 25 25 26 27 28	 Water Supply 22. Encourage implementation of the Coordinated Water System Plan. Reason for change: County already supports CWSP – intent unclear. 23. Develop interlocal agreements with local surface and groundwater management agencies to ensure adequate water supplies in urban areas. Reason for change: This item is addressed in WRIA 1 and CWSP. 24. Establish an interlocal agreement with Whatcom County PUD, Water District 10, and other interested Satellite System Management Agency (SSMA) candidates, consistent with the recommendation from the CWSP, to manage
20 21 22 23 24 25 25 26 27 28 29	 Water Supply 22. Encourage implementation of the Coordinated Water System Plan. Reason for change: County already supports CWSP – intent unclear. 23. Develop interlocal agreements with local surface and groundwater management agencies to ensure adequate water supplies in urban areas. Reason for change: This item is addressed in WRIA 1 and CWSP. 24. Establish an interlocal agreement with Whatcom County PUD, Water District 10, and other interested Satellite System Management Agency (SSMA) candidates, consistent with the recommendation from the CWSP, to manage failing water associations that fall into receivership.
20 21 22 23 24 25 26 27 28 29 30 31	 Water Supply 22. Encourage implementation of the Coordinated Water System Plan. Reason for change: County already supports CWSP – intent unclear. 23. Develop interlocal agreements with local surface and groundwater management agencies to ensure adequate water supplies in urban areas. Reason for change: This item is addressed in WRIA 1 and CWSP. 24. Establish an interlocal agreement with Whatcom County PUD, Water District 10, and other interested Satellite System Management Agency (SSMA) candidates, consistent with the recommendation from the CWSP, to manage failing water associations that fall into receivership. Reason for change: This item already addressed in Policy 5P-1. 25. Actively participate in all appropriate water-related meetings, forums, and

1 2 3	Investigate reservoir holding ponds that take advantage of flood water when needed for beneficial uses such as fisheries, agriculture, domestic and industrial water supplies.				
4	Reason for change: This item moved to new Policy 5P-6.				
5 6	27. Review urban growth areas to ensure adequate water supplies are available and revise boundaries accordingly.				
7	Reason for change: This is already addressed by Policies 5U-1 and 5Q-3.				
8 9	28. The county shall review new residential projects requiring land use or construction permit approval for the availability of an adequate water supply.				
10	Reason for change: This is already required.				
11 12 13	29. The county shall notify purveyors of potential inconsistencies between their water system plans and the comprehensive plan, and shall work with them to find acceptable solutions.				
14	Reason for change: This is already part of CWSP process.				
15 16 17	30. The county shall work with rural water system operators to achieve level of service and construction standards for rural systems that are consistent with rural densities and service expectations.				
18	Reason for change: This item already addressed in Policy 5R-2.				
19 20	Sewage Treatment 31. Establish a maintenance management program for all new and existing septic				
21	treatment systems.				
22	Reason for change: This item already addressed in Policies 5S-1, 2, and 3.				
23	32. Require no-protest agreements from all developers for sewer service LIDs.				
24 25	Reason for change: This is not currently being required – policy discussion may be warranted prior to inclusion in comprehensive plan as policy.				
26	Solid Waste Management				
27 28	33. Monitor changes in technology and in the marketplace that could change the economics of solid waste management and waste-to-energy projects.				
29	Reason for change: This item already addressed in Policy 5W-1.				
30 31	34. Implement the recommendations of the Whatcom County 1999 Comprehensive Solid Waste Management Plan.				
32 33	Reason for change: CSWMP is currently being updated, Health Department is charged with implementation.				